

## Message Text

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DRAFTED BY AF:WESCHAUFLE,JR.

APPROVED BY THE SECRETARY

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON IMMEDIATE

AMEMBASSY BONN IMMEDIATE

S E C R E T STATE 303445

NODIS

E.O. 11652: GDS

TAGS: PFOR, GW, AO, UK

SUBJECT:POLICY COORDINATION ON ANGOLA

REF: A. STATE 302573; B. BONN 20702

1. IN ADDITION TO SITREP CONTAINED REFTEL A, WE WISH TO SHARE FURTHER THOUGHTS WITH HMG AND FRG. BRITISH EMBASSY HERE HAS SHOWN US REPORTING CABLE ON CALLAGHAN'S TALKS WITH SOVIET AMBASSADOR AND SOUTH AFRICAN CHARGE. WE ALSO WELCOME FRG APPROACH REGARDING WESTERN COORDINATION TO WHICH THIS MESSAGE RESPONDS. SUGGEST BOTH POSTS CAREFULLY READ AND PASS ON TO HOST GOVERNMENTS VERBATIM TEXT OF SECRETARY'S PRESS CONFERENCE DECEMBER 23.

2. AF ASST SECRETARY SCHAUFLE DEPARTED WASHINGTON DEC 25 TO VISIT KINSHASA, LIBREVILLE, YAOUNDE, ABIDJAN AND DAKAR. CAMEROON HAS MAINTAINED NEUTRAL POSITION ON RECOGNITION  
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QUESTION BUT IS SUBJECT TO CONSIDERABLE PRESSURE TO

RECOGNIZE MPLA. OTHER FOUR COUNTRIES SUPPORT FULLY CURRENT OAU POLICY OF NON-RECOGNITION ANY FACTION AND ARE GRAVELY CONCERNED ABOUT THREAT OF SOVIET DOMINATION OF INDEPENDENT ANGOLA.

3. PARTICULARLY IN ZAIRE, GABON, IVORY COAST AND SENEGAL, SCHAUFLE WILL REITERATE USG DETERMINATION TO RESIST SOVIET POWER GRAB IN ANGOLA AND STRONGLY URGE THESE STATES TO MAINTAIN PRESSURE ON NON-COMMITTED AFRICAN STATES TO REMAIN NEUTRAL ON RECOGNITION QUESTION. FURTHERMORE HE WILL URGE THEM TO ADOPT COORDINATED POSITION TO RESIST WHAT WILL PROBABLY BE BRUTAL PRESSURE BY SOME PRO-MPLA AFRICAN STATES TO PERSUADE OAU, AS SUCH, TO RECOGNIZE MPLA AND FOCUS ONLY ON SOUTH AFRICAN ELEMENT OF FOREIGN INVOLVEMENT.

4. IN AFRICAN STATES WHERE THEY BELIEVE THEY HAVE INFLUENCE SUGGEST THAT HMG AND FRG WEIGH IN TO URGE SUPPORT FOR CONTINUATION OF OAU POLICY OF NON-RECOGNITION OF ANY MOVEMENT AND OAU ACTION TO CALL FOR CEASE-FIRE, CESSATION OF FOREIGN ARMS DELIVERIES, CESSATION OF FURTHER REINFORCEMENT OF FOREIGN FORCES OR MERCENARIES, END TO ALL FOREIGN INTERVENTION, AND NEGOTIATIONS AMONG ALL THREE MOVEMENTS THROUGH OAU MECHANISM WHICH MIGHT CONSIST OF SEVERAL OAU MEMBERS.

5. IT IS IMPORTANT THAT HMG AND FRG BE CLEAR THAT US POLICY DOES NOT OPPOSE MPLA ITSELF BUT RATHER ITS IMPOSITION AS SOLE - IF MINORITY - GOVERNMENT OF ANGOLA BY FORCE OF SOVIET ARMS AND CUBAN TROOPS. MOREOVER IF SOVIET UNION IS ALLOWED TO PLACE ITSELF IN DOMINATING POSITION 8,000 MILES FROM ITS BORDERS IN AN AREA OUTSIDE ITS TRADITIONAL AND LEGITIMATE SECURITY INTERESTS, THERE WILL BE SERIOUS IMPLICATIONS FOR THE FUTURE.

6. COUNTRIES WE BELIEVE SHOULD BE APPROACHED INCLUDE BOTSWANA, LESOTHO, SWAZILAND, KENYA, MALAWI, BURUNDI, RWANDA, ETHIOPIA, MAURITIUS, MAURITANIA, SIERRA LEONE, CHAD, TOGO, NIGER, UPPER VOLTA, CAMEROON, THE GAMBIA, MOROCCO, TUNISIA AND LIBYA. OF THOSE COUNTRIES RECOGNIZING  
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MPLA WE BELIEVE TANZANIA, SUDAN, NIGERIA AND GHANA CAN STILL PLAY CONSTRUCTIVE ROLE IN OAU CONSIDERATION OF QUESTION.

7. WE WILL REMAIN IN TOUCH ON THESE QUESTIONS AS FURTHER DEVELOPMENTS UNFOLD. SISCO

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